



FINANCIAL RESERVES POLICY

Approved by Council on 25/01/2023
Reviewed by Council 31/05/2023
Revision dates 29/05/2024.

Approved by Council at Annual Meeting 28th May 2025.

1. Introduction

1.1 The Local Government Finance Act 1992 requires local authorities to have regard to the level of reserves needed for meeting estimated future expenditure when calculating the budget requirement and it is the responsibility of the Responsible Financial Officer to advise Council on the level of reserves and to ensure there are clear protocols in place for the establishment and use of reserves.

1.2 The Governance and Accountability for Local Councils in Wales – A Practitioners Guide (2019 edition) jointly published by One Voice Wales and the Society of Local Council Clerks (SLCC) provides statutory proper accounting practices for community councils in Wales and guidance on proper governance arrangements.

1.3 The Practitioners Guide states that Councils have no legal powers to hold revenue reserves other than those for reasonable working capital needs or for specifically earmarked purposes. Earmarked reserves, which are set aside for specific purposes and for saving for future projects, should be realistic and approved by Council. The Practitioners Guide also says that it is generally accepted that general (un-earmarked) reserves usually lie within a range of three to twelve months of gross expenditure. However, the amount of general reserve should be risk assessed and approved by the Council.

1.4 A Council needs to hold some reserves to ensure it can meet the cost of unexpected events and has enough cash to pay its invoices until it receives its precept. This is likely to become a greater issue for Kerry Community Council in the future as it grows its asset base.

1.5 There is no requirement for the Council to have a Reserves Policy and research has shown that many community and town councils in Wales do not have a published Reserves Policy however it is felt prudent that Kerry Community Council should consider and approve its policy in relation to earmarked and general reserves on an annual basis.

1.6 Reserves by their nature can only be used once as once a reserve has been spent it has been spent and generally there is no means of re-establishing the reserve.

2. Earmarked Reserves

2.1 Earmarked Reserves are amounts set aside for specific policy or project purposes. In most cases this will be projects which are unable to be delivered in a single financial year either due to timing issues or the need to build up a budget over a period of years to deliver or contribute to a significant project.

2.2 Kerry Community Council will keep Earmarked Reserves that are considered necessary to support future expenditure on specific projects or as funds to be built up towards significant revenue expenditure or to meet anticipated liabilities.

2.3 The establishment of an Earmarked Reserves must be approved by Council on the advice of the Responsible Financial Officer and in line with planned or anticipated project requirements.

When approving the establishment of an Earmarked Reserve, the Council must set out -

- The reason for and purpose of the reserve
- How and when the reserve will be used.
- The procedures for the management and control of the reserve
- A process and timescale for the review of the reserve to ensure its continuing relevance and adequacy

2.4 Earmarked Reserves that have served their purpose will not need to be replenished as the specific purpose or liability for which they were established will have been delivered. Any remaining balance in an Earmarked Reserve following the delivery of a project will be reported to Council and a decision made on re-allocating the balance to another Earmarked Reserve or transferring it to General Reserves.

3. General Reserves

3.1 The Council needs to retain a prudent level of general reserves that are sufficient to ensure that it can meet its on-going commitments i.e., to pay its invoices, respond to any emergency or unplanned expenditure and to overcome any cash flow difficulties that may arise.

3.2 General Reserves will assist the Council in the following ways -

- Create a working balance that will help to cushion the impact of any unforeseen expenditure to avoid cash flow problems and unnecessary borrowing.
- Create a contingency to cushion the impact of any unexpected events or emergencies.

3.3 The Practitioners Guide suggests a general reserve of between 3 and 12 months of gross expenditure however for Kerry Community Council it is suggested that the level of general reserves should be around 4 months of the annual running costs of the Council excluding any growth items i.e., new projects not yet underway or expenditure to be met from earmarked reserves. This level is set as the precept is paid in 3 tranches from Powys County Council.

4. Governance

4.1 The amount held in Earmarked and General Reserves at the end of each financial year shall be reported to Council for review at the same time as the Annual Statement of Accounts.

4.2 The level of reserves should also be reviewed each year as part of the annual budget setting process.

4.3 When assessing the level of reserves held, account should be taken of the risks facing the Council in terms of any unforeseen expenditure requirements or issues not provided for in the budget.

4.4 Reserves will only be used to support ongoing revenue expenditure in exceptional circumstances and only with a specific plan in place to fund the ongoing expenditure from other means in future years.

4.5 No movement for Earmarked or General reserves will be actioned without the specific approval of Council.

Appendix 1

The Council agreed to the following levels of reserves for 25/26 (Annual Meeting 28th May 2025):

Reserves for policy	
Reserves	FY 25/26
Earmarked	
Rec/Play Areas Maintenance	£ 1,000.00
Dolforgan Bridge inc survey	£ 1,500.00
River Embankment	£ 9,262.00
Tree Surveys	£ 150.00
Cemetery (Expansion)	£ 200.00
	£ 12,112.00
General Reserves (non - allocated) estimated expenditure 25/26 - £64,042 (4/12)	£ 21,347.00
TOTAL RESERVES ALLOCATED	£ 33,459.00